

FORFWORD

It gives me great pleasure to present the APRM Country Review Report and the National Programme of Action of the Republic of South Africa. This is the fifth in the series and the second under my stewardship as the Chairperson of the APR Forum.

South Africa is the economic power house of Africa and one of the five initiating countries of the New Partnership for African Development (NEPAD) to implement the African Peer Review Mechanism. Having voluntarily acceded to the APRM in March 2003 in Abuja, Nigeria, the Country embarked on the onerous task of preparing its self-assessment report. Following the conclusion of the self-assessment process, the Country Review Mission was conducted from 9 to 25 July 2006, and this culminated in the Peer Review at the APR Forum Summit in Accra, Ghana, on 1 July 2007. It is a historical achievement and I once again congratulate His Excellency Thabo Mbeki, on his successful navigation through this all-embracing and very intensive process.

As indicated in the report, the transformation that South Africa has undergone since its democratic transition in 1994 is nothing short of a miracle. The democratically elected governments led by the African National Congress (ANC) have managed to create a stable and peaceful political regime with an exemplary record of civil liberties and political freedoms. Economic policy has been conducted in an equally exemplary manner, with South Africa turning itself into one of the two emerging markets in Africa. The main challenge ahead consists of sustaining the momentum of the peer-review process through the successful implementation of the Programme of Action arising from the exercise. The Forum will maintain sustained interest in the implementation process and receive Annual Progress Reports thereon.

It is noteworthy that Africa's position today is quite different from that of the past decade. There is encouraging economic turnaround with progress in macroeconomic stabilisation in many countries. This reflects the implementation of sound economic policies, a move towards rules-based institutions, and participatory forms of government that foster consensus between the state and civil society.

But this progress—welcome as it is—has remained too modest to make impact on the continent's pervasive poverty. Investment has remained subdued, limiting the efforts to diversify economic structures and accelerate human development. Further, a number of countries have only recently emerged from civil wars that have severely hampered development efforts, while a few are still conflict ridden. At the same time, globalisation has raised the stakes by offering greater opportunities for faster economic growth while significantly raising the risk of marginalisation for those countries that fail to integrate into the global economy.

Harnessing Africa's immense potential is thus a global priority for the 21st century. Our common challenge is to build the future on accelerated development and shared growth through reduced

unemployment, higher living standards, less poverty and deprivation and a redistribution of wealth and income in favour of the poor. The African Union, with its vision of economic integration across the continent and its African Peer Review Mechanism will surely play increasingly pivotal role to bring about this transformation.

The APRM is a bold and unique African-owned initiative designed to ensure that the policies and practices of participating countries conform to the agreed political, economic and corporate governance values, codes and standards contained in the NEPAD Declaration on Democracy, Political, Economic and Corporate Governance. It aims to set in motion a strategic re-orientation towards the validation of universal as well as African values of governance and to accelerate the process of national growth and development, intra-African cooperation and integration. The APRM is becoming a prime mover of African renaissance and the centrepiece of the NEPAD process for the socio-economic development of Africa.

As an instrument for peer learning and experience sharing, the APRM should not be construed as a scorecard of a pass or fail nature, or as a new conditionality for donor assistance. It should rather be viewed as an instrument for improving governance and building consensus amongst all stakeholders for development within a State, while sharing best practices and problem-solving techniques across States.

At this juncture, I would like to thank the Government and People of the Republic of South Africa and the other countries participating in the APRM, for their demonstration of determination and commitment that enabled us to arrive at this stage of implementation of the mechanism as a whole. I am extending the same gratitude to my peers in the APR Forum – for their invaluable contribution to the success of the review. This Report owes much to the commitment and dedication of the seven-member APR Panel of Eminent Persons and the APRM Secretariat. Finally, I thank the Team involved in the preparation of the Report, which the indefatigable Prof. Adebayo Adedeji led tirelessly and energetically, for investing their time and effort generously in conducting the studies and writing the report which constituted the basis of the peer-review of Africa's economic power house – the Republic of South Africa.

HIS EXCELLENCY MELES ZENAWI

Chairperson, APR Forum

COUNTRIES PARTICIPATING IN THE AFRICAN PEER REVIEW MECHANISM (APRM) AND APR PANEL OF EMINENT PERSONS

APRM PARTICIPATING COUNTRIES

As of September 2007, the following are the APRM Participating Countries:

Algeria, Angola, Benin, Burkina Faso, Cameroon, Djibouti, Egypt, Ethiopia, Gabon, Ghana, Kenya, Lesotho, Malawi, Mali, Mauritius, Mozambique, Nigeria, Republic of Congo, Rwanda, São Tomé and Principe, Senegal, Sierra Leone, South Africa, Sudan, Tanzania, Uganda and Zambia

APR PANEL OF EMINENT PERSONS

Prof. Dorothy Njeuma, from Cameroon, representing Central Africa (Chairperson)

Prof. Adebayo Adedeji, CFR, from Nigeria, representing Western Africa (Member, leading the South African Review Process)

Prof. Mohammed Seghir Babés, from Algeria, representing Northern Africa (Member)

Amb. Bethuel Kiplagat, from Kenya, representing Eastern Africa (Member)

Dr Graça Machel, from Mozambique, representing Southern Africa (Member)

Mme. Marie-Angélique Savané, from Senegal, representing Western Africa (Member)

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ACKNOWLEDGEMENTS

The APR Panel of Eminent Persons is proud to present the Country Review Report on South Africa.

It is commendable that although South Africa was the eighth country in which the review process was inaugurated, it is the fifth to reach this stage, thus overtaking some of its peers. The APR Panel therefore expresses its appreciation for the efforts South Africa has made to adhere to the recommended timelines for the country review process. In this respect, the APR Panel commends His Excellency President Thabo Mbeki, for his commitment to the New Partnership for Africa's Development (NEPAD) and APRM processes at both national and continental level. The APR Panel wishes to put on record its appreciation of President Mbeki's tireless commitment to promoting peace and security on the continent and the key role played by South Africa in hosting the NEPAD and APR Secretariats.

Prof. Adebayo Adedeji, Commander of the Order of the Federal Republic (CFR) of Nigeria, led the South African peer review process with the diligence and dedication that have distinguished his career to date. The high esteem with which he is regarded by many, both on the continent and internationally, facilitated the assembly of a team of personalities, each eminent in their own right and with enviable credentials and glowing track records, to undertake the review of South Africa. The team included Prof. Amos Sawyer, former President of the Interim Government of Liberia; Dr Babacar Ndiaye, former President of the African Development Bank (AfDB); Prof. Peter Anyang' Nyong'o, former Minister of Planning and National Development, Kenya; Prof. Mbaya Kankwenda, former United Nations Development Programme Resident Representative in many countries; and Professors Francis Chigunta, Julia Duany, Adebayo Ogunlesi and Roland Ubogu. The APR Panel acknowledges the invaluable contribution made by each of these distinguished persons.

The APR Panel also thanks the indefatigable South African APRM Focal Point and Chairperson of the South Africa APRM National Governing Council (NGC), Honourable Geraldine Fraser-Moleketi and her staff, as well as the members of the NGC, chairpersons and members of the APRM Provincial Governing Councils, community development workers and all stakeholders in South Africa for their tireless effort in ensuring such rapid progress in making preparations for the review process.

Special mention must also be made of the contribution made by designated strategic partners of the APRM: the AfDB, the UNDP's Regional Bureau for Africa, and the United Nations Economic Commission for Africa (UNECA), who have continued to provide support to the APRM in various ways since its inception. This support could not have been sustained without the personal commitment espoused by their respective heads: Messrs Donald Kaberuka, Gilbert Fossoun Houngbo and Abdoulie Janneh. Representatives of these institutions participated in the Country Review Mission (CRM) and made valuable contributions to the finalisation of the Report. In this regard, the APR

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Finally, the APR Panel is grateful to all those who took the initiative in explaining and popularising the APRM in South Africa. In this respect, mention should be made of the role played by the South African media, non-governmental organisations and various civil society organisations. South Africa is indeed fortunate to have a vibrant civil society, which is fundamental to the functioning of a young democracy.

MEMBERS OF THE PANEL OF EMINENT PERSONS

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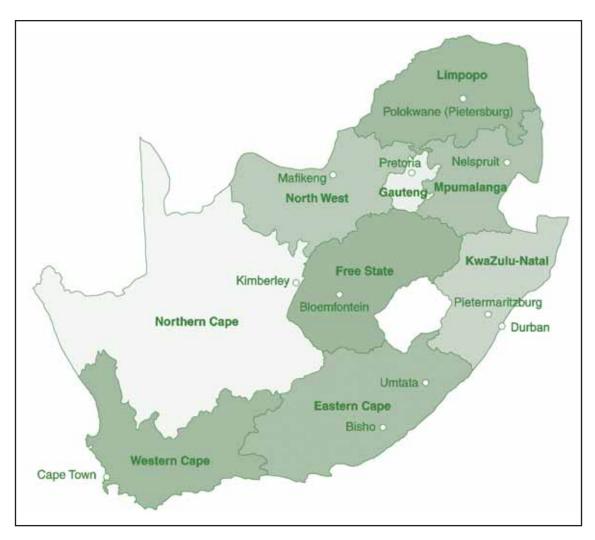
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POLITICAL MAP OF SOUTH AFRICA



Source: Statistics South Africa.

COUNTRY FACT SHEET

Location: Southern Africa, at the southern tip of the African continent. Border

countries: Botswana 1840 km, Lesotho 909 km, Mozambique 491 km, Namibia 967 km, Swaziland 430 km, Zimbabwe 225 km.

Area: Total: 1 219 912 sq. km.

Land: 1 219 912 sq. km.

Population: 47 370 900 (July 2006 estimate).

Female (51 per cent); male (49 per cent).

African 79.5 per cent; white 9.2 per cent; coloured 8.8 per cent;

Indian/Asian 2.5 per cent.

Capitals: Cape Town (legislative); Pretoria (administrative) and Bloemfontein

(judicial).

Land use: Arable land: 12.1 per cent; permanent crops: 0.79 per cent; others:

87.11 per cent (2005).

Independence: 31 May 1910 (from the United Kingdom); South Africa became a

republic in 1961 following a referendum in October 1960.

Constitution: 10 December 1996; certified by the Constitutional Court on 4

December 1996; signed by the then President Nelson Mandela on

10 December 1996; entered into force on 3 February 1997.

Legal system: Based on Roman-Dutch law and the 1996 Constitution.

Political governance: Elections: The President is elected by the National Assembly for a

five-year term and is eligible for a second term.

Elections were last held on 24 April 2004; the next one is to be held

in April 2009.

Head of State: President Thabo Mbeki, elected first in 1999 and

re-elected in 2004.

Electoral system: List system with proportional representation based on universal

adult suffrage.

Macroeconomic indicators: Total GDP: R1560 billion at current prices (2005/06).

GDP per capital: R33.253 at current prices (2005/06).

Real GDP growth 4.9 per cent (2005/06).

Inflation Consumer

Price Index: 4 per cent annual average (2005/06).

Unemployment rate: 26.7 per cent in September 2005. Budget deficit: 0.5 per cent of GDP (2005/06).

Trade: Main imports: Machinery, transport equipment, manufactured

goods, chemicals, oil.

Main exports: Gold, diamonds, metal, metal products, foods,

pulp, paper.

Major export partners: UK 10.9 per cent, USA 9.3 per cent, Japan 8.5 per cent, Germany 6.4 per cent, China 5.3 per cent, Italy 4.5

per cent (2005).

Major import partners: Germany 15.2 per cent, USA 7.1 per cent, UK 7 per cent, China 7 per cent, Saudi Arabia 6 per cent, Japan 6

per cent, Iran 5.4 per cent and France 4.4 per cent (2005).

External debt: US\$53.091 million (Q1/2006).

Exchange rate: Rand per US\$ = 7.51 (October 2006); 6.3593 (2005); 6.4597

(2004); 7.5648 (2003); 10.5407 (2002); 8.6092 (2001).

Sources: Statistics South Africa and South African Reserve Bank.

SOCIAL INDICATORS

Human Development Index	0.653 (2004)
Human Development Index ranking	121/177 (2004)
Life expectancy at birth	47 years (2004)
Adult literacy rate (percentage for 15 years and above)	82.4 per cent (2004)
Gross enrolment rate (combined)	77 (2004)
Population with sustained access to improved water source	88 per cent (2004)
Total births per woman (2000-2005)	2.8 children (2005)
Health expenditure (percentage of GDP)	5.2 per cent (2003)
HIV prevalence (percentage for 15 to 49 years of age)	18.8 per cent (2005)
Infant mortality rate (per 1000 live births)	53 (2003)
Under 5 infant mortality rate (per 1000 live births)	67 (2004)
Maternal mortality rate (per 100 000 live births)	150 (2004)

Source: UNDP Human Development Report, 2006. Beyond Scarcity: Power, Poverty and the Global Water Crisis. New York: United Nations Development Programme.

PROVINCIAL STATISTICAL DATA

						% of Persons	% Persons	Ju %	
Province and Capital	Population (Mid-Year estimate 2006)	Area (Square Km)	GDP per Region and as a % of Total National GDP (2004)	Per Capita GDP	Unemploy- ment Rate (% 2005)	Attending an Educational Institution between 7 and 15 years (2005)	Benefiting from Social Welfare (12 months prior to survey)	Households Connected to the Main Electricity Supply (2005)	% of Households with Piped Water (2005)
Western Cape Cape Town	4 745 500 (10.0%)	129 370 (10.6%)	R119.41 bn (14.4%)	R42 884	18.9	98.2	10.9	99.2	92.0
Eastern Cape Bisho	7 051 500 (14.6%)	169 580 (13.9%)	R112.91 bn (8.1%)	R16 038	29.9	97.4	18.3	66.7	41.6
KwaZulu-Natal Ulundi/ Pieter- maritzburg	9 731 800 (20.5%)	92 100 (7.6%)	R231.62 bn (16.7%)	R24 004	32.8	7.76	15.4	72.3	62.1
Northern Cape Kimberley	910 100 (1.9%)	361 830 (29.7%)	R30.09 bn (2.2%)	R33 430	24.7	96.3	12.3	88.3	86.8
Free State Bloemfontein	2 958 800 (6.2%)	129 480 (10.6%)	R75.89 bn (5.5%)	R25 704	30.2	97.5	14.0	88.7	88.7
North-West Mafikeng	3 858 200 (8.1%)	116 320 (9.5%)	R87.13 bn (6.3%)	R16 523	27.4	97.6	13.5	84.6	60.5
Gauteng Johannesburg	9 211 200 (19.4%)	17 010 (1.4%)	R462.04 bn (33.3%)	R51 224	22.8	98.5	7.6	82.7	89.1
Mpumalanga Nelspruit	3 252 500 (6.9%)	79 490 (6.5%)	R94.45 bn (6.8%)	R29 332	26.9	97.8	16.2	82.1	67.1
Limpopo Polokwane	5 670 800 (12.0%)	123 910 (10.2%)	R93.19 bn (6.7%)	R16 523	30.1	0.66	18.6	82.4	36.4
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ABBREVIATIONS AND ACRONYMS

ABEHE Association for Black Empowerment in Higher Education

ABET Adult Basic Education and Training

ACHPR African Charter on Human and People's Rights

ACRWC African Charter on the Rights and Welfare of the Child

AfDB African Development Bank
AGM Annual General Meeting

AICC African Institute of Corporate Citizenship
AIDS Acquired Immune Deficiency Syndrome

AltX Alternative Exchange

ANC African National Congress
APA Auditing Profession Act
APR African Peer Review

APRM African Peer Review Mechanism
ASB Accounting Standards Board

ASEAN Association of Southeast Asian Nations

AU African Union

B-BBEE Broad-Based Black Economic Empowerment

BEE Black Economic Empowerment
BER Bureau for Economic Research
BESA Bond Exchange of South Africa

BPI Bribe Payers Index

BUSA Business Unity South Africa

CA Chartered Accountant

CAFCOM Consumer Affairs Committee

CAFSA Charities AIDS Foundation Southern Africa

CBO Community-Based Organisation

CCBG Committee of Central Bank Governors

CCMA Commission for Conciliation, Mediation and Arbitration

CDW Community Development Worker

CEDAW Convention on the Elimination of All Forms of Discrimination Against Women

CEO Chief Executive Officer

CFR Commander of the Order of the Federal Republic (Nigeria)

CIPRO Companies and Intellectual Property Registration Office

CMA Common Monetary Area

CODESA Convention for a Democratic South Africa
COSATU Congress of South African Trade Unions

CPI Consumer Price Index

CPIX Consumer Price Index excluding interest rates on mortgage bonds

CPPP Community Public-Private Partnership

CRM Country Review Mission

CSAR Country Self-Assessment Report
CSI Corporate Social Investment
CSM Country Support Mission
CSO Civil Society Organisation
CSR Corporate Social Responsibility

CSSDCA Conference on Security, Stability, Development and Cooperation in Africa

DBSA Development Bank of Southern Africa

DCM Development Capital Market

DEAT Department of Environment and Tourism

DFI Development Finance Institution

DPLG Department of Provincial and Local Government
DPSA Department of Public Service and Administration

DTI Department of Trade and Industry

EASSy Eastern Africa Submarine Cable System

ECA Environment Conservation Act

ECSAFA Eastern, Central and Southern African Federation of Accountants

ECOSOCC Economic, Social and Cultural Council

EEA Employment Equity Act

EIA Environmental Impact Assessment
EPWP Expanded Public Works Programme

ESAAMLG Eastern and Southern African Anti-Money Laundering Group

EU European Union

FATF Financial Action Task Force FBO Faith-Based Organisation FDI Foreign Direct Investment

FET Further Education and Training
FFC Financial and Fiscal Commission
FICA Financial Intelligence Centre Act



FIFA Fédération Internationale de Football Association

FRC Financial Reporting Council
FSB Financial Services Board

GAAP Generally Accepted Accounting Principles

GAMAP Generally Accepted Municipal Accounting Practice
GCIS Government Communication and Information System

GDDS General Data Dissemination Standards

GDP Gross Domestic Product

GEAR Growth, Employment and Redistribution

GIR Gross International Reserves

GNI Gross National Income

GRAP Generally Recognised Accounting Practice

GRI Global Reporting Initiative

HIV Human Immunodeficiency Virus

HSGIC Heads of State and Government Implementation Committee

HSRC Human Sciences Research Council

IAIS International Association of Insurance Supervisors

IAS International Accounting Standards

IASB International Accounting Standards Board

ICD Independent Complaints Directorate

ICT Information and Communication Technology
IDASA Institute for Democracy in South Africa
IDC Industrial Development Corporation
IDP Integrated Development Planning
IEC Independent Electoral Commission

IERI Institute for Economic Research on Innovation

IFP Inkatha Freedom Party

IFRS International Financial Reporting Standards

IJR Institute for Justice and Reconciliation

IKS Indigenous Knowledge SystemILO International Labour OrganisationIMF International Monetary Fund

IMFO Institute for Municipal Finance Officers

IoD Institute of Directors

IOSCO International Organisation of Securities Commissions

IPO Initial Public Offering

IRBA Independent Regulatory Board of Auditors

JIPSA Joint Initiative on Priority Skills Acquisition

JSC Judicial Services Commission

LGBTIs Lesbian, Gay, Bisexual, Trans-gendered and Inter-sex People

MCB Ministerial Committee on the Budget

MDG Millennium Development Goal
MEC Member of the Executive Council
MFMA Municipal Finance Management Act

MINMEC Ministers and Members of the Executive Councils of Provinces

MNC Multinational Company

MOU Memorandum of Understanding MPC Monetary Policy Committee

MPCC Multi-Purpose Community Centre

MPs Members of Parliament

MRC Medical Research Council of South Africa
MTEC Medium-Term Expenditure Committee
MTEF Medium-Term Expenditure Framework
NACTU National Council of Trade Unions

NAMAC National Manufacturing Advice Centre

NBI National Business Initiative
NCOP National Council of Provinces

NCPS National Crime Prevention Strategy

NDA National Development Agency

NEDLAC National Economic Development and Labour Council

NEF National Empowerment Fund

NEMA National Environmental Management Act
NEPAD New Partnership for Africa's Development

NGC National Governing Council
NGO Non-Governmental Organisation

NISSC National Intersectoral Steering Committee

NP National Party

NPA National Prosecuting Authority
NPOA National Programme of Action
NPS National Payment System

NSDP National Spatial Development Perspective

NSF National Skills Fund

NWC National Women's Coalition



OAU Organisation of African Unity
ODAC Open Democracy Advice Centre

OECD Organisation for Economic Cooperation and Development

ORC Office on the Rights of the Child

OSCI Objectives, Standards, Criteria and Indicators (of the APRM)

OSW Office in the Presidency on the Status of Women

PAAB Public Accountants' and Auditors' Board

PAC Pan Africanist Congress of Azania

PAIA Promotion of Access to Information Act

PES Provincial Equitable Share

PFMA Public Finance Management Act

PGA Professional Golfers Association of America

PGC Provincial Governing Council

PGDS Provincial Growth and Development Strategy
PMDS Performance Management Development Systems

POCA Prevention of Organised Crime Act

PPP Public-Private Partnership
PSC Public Service Commission
PTA Parent-Teacher Association

RDP Reconstruction and Development Programme
RISDP Regional Indicative Strategic Development Plan
ROSC Report on the Observance of Standards and Codes

SACC South African Council of Churches
SACP South African Communist Party
SACU Southern African Customs Union

SADC Southern African Development Community

SAFEX South African Futures Exchange

SAGDA South African Graduate Development Association

SAHRC South African Human Rights Commission

SAICA South African Institute of Chartered Accountants
SAIIA South African Institute for International Affairs
SAMDI South African Management Development Institute

SAMOS South African Multiple Option Settlement
SANCO South African National Civic Organisation
SANGOCO South African National NGO Coalition

SAPS South African Police Service SARB South African Reserve Bank SARPN Southern African Regional Poverty Network

SARS South African Revenue Service SASCO South African Students Congress

SASIX South African Social Investment Exchange

SATAWU South African Transport and Allied Workers Union

SAYC South African Youth Council

SCOPA Standing Committee on Public Accounts

SDI Spatial Development Initiative

SEC Securities and Exchange Commission
SEDA Small Enterprise Development Agency
SETA Sector Education and Training Authority

SME Small and Medium Enterprise

SMME Small, Medium and Micro-Enterprise

SOE State-Owned Enterprise

SRI Socially Responsible Investment
SRP Securities Regulation Panel
SSA Securities Services Act
StatsSA Statistics South Africa

STD Sexually Transmitted Disease

STRATE Share Transactions Totally Electronic

TBL Triple Bottom Line

TDCA Trade, Development and Cooperation Agreement

TEUP Thuthuka Education Upliftment Project
TRC Truth and Reconciliation Commission

TSA Technical Support Agency

UK United Kingdom
UN United Nations

UNAIDS Joint United Nations Programme on HIV and AIDS

UNDP United Nations Development Programme

UNECA United Nations Economic Commission for Africa

USA United States of America
VCM Venture Capital Market
WHO World Health Organisation

WSSD World Summit on Sustainable Development

WTO World Trade Organisation

SOUTH AFRICAN ACTS REFERRED TO

Adult Basic Education and Training Act, Act 52 of 2000

Auditing Profession Act, Act 26 of 2005

Bantu Authorities Act. Act 68 of 1951

Basic Conditions of Employment Act, Act 75 of 1997

Basic Conditions of Employment Amendment Act, Act 11 of 2002

Biodiversity Act (see National Environmental Management)

Broad-Based Black Economic Empowerment Act, Act 53 of 2003

Choice on Termination of Pregnancy Act, Act 92 of 1996

Choice on Termination of Pregnancy Amendment Act, Act 38 of 2004

Close Corporations Act, Act 69 of 1984

Close Corporations Amendment Act, Act 25 of 2005

Collective Investment Schemes Act, Act 45 of 2002

Commission on Gender Equality Act, Act 39 of 1996

Communal Land Rights Act, Act 11 of 2004

Companies Act, Act 61 of 1973

Companies Amendment Act, Act 20 of 2004

Compensation for Occupational Injuries and Diseases Act, Act 130 of 1993

Competition Act, Act 89 of 1998

Competition Amendment Act, Act 35 of 1999

Conciliation Act, Act 28 of 1956

Constitution of the Republic of South Africa, Act 108 of 1996

Consumer Protection Bill

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